

BOLTON SAFEGUARDING CHILDREN BOARD CHILD SEXUAL EXPLOITATION STRATEGY

Preventing and protecting children from Child Sexual Exploitation; taking effective action to target offenders

Introduction

Child Sexual Exploitation (CSE) is a criminal act that has a devastating impact upon children¹ and their families. It is an area of child safeguarding that has received a higher profile in the last few years following a number of significant criminal investigations, learning reviews and targeted inspection.

Perpetrators and victims of CSE come from all age ranges and ethnic groups. Most sexually-exploited children live at home and increasingly the abuse emerges from on-line grooming, before moving onto actual contact. It is clear that increased awareness and understanding amongst parents, children, practitioners and the wider community is essential to both preventing CSE, ending on-going exploitation and ensuring those who perpetrate abuse are held to account.

Agencies cannot address CSE alone or in isolation from other related safeguarding issues. Bolton Safeguarding Children Board (BSCB) has a significant role to play in ensuring that the work to safeguard and promote the welfare of children is coordinated, and effective in promoting positive outcomes for children. Significant joined-up working and information sharing already takes place between local authority children's services, the police, health services and other agencies to identify and address CSE in the Bolton. The role of BSCB over 2018 to 2020 is to ensure this continues and is further strengthened by the priorities within this strategy.

The Strategy

The strategy has been developed with the full co-operation and contribution from members of Bolton's multi-agency CSE and Missing Steering Group and was endorsed by BSCB on 23 March 2018. The priorities and actions identified in the strategy have been informed by analysis of local data and practice, as well as from the experiences of front-line practitioners, children and parents. It is the aim of this strategy and the Sexual Exploitation Steering Group to bring together agencies from a range of settings to share their knowledge, expertise and passion for this area of work and to make a real impact to:-

- To reduce the likelihood of children becoming victims of child sexual exploitation
- To ensure action is taken to safeguard children at risk of sexual exploitation
- To target, disrupt and prosecute the perpetrators of child sexual exploitation

Those committed to delivering the local strategy include:-

- NHS Bolton Foundation Trust
- Bridgewater Community Healthcare NHS Foundation Trust
- Greater Manchester Police
- Urban Outreach
- Bolton Children's Services
- Bolton Community Housing Services
- Greater Manchester Probation
- Community Rehabilitation Company
- Be Safe Community Partnership
- Bolton Clinical Commissioning Group

It is important to recognise that this strategy does not exist in isolation. It will link and contribute to work in other strategic areas and in particular to Bolton Vision 2030, Missing from Home, Education or Care Strategy, Early Help Strategy and the complex safeguarding agenda.

¹ For the purposes of this strategy a child is defined as anyone who has not yet reached their 18th birthday; children therefore means children and young people throughout the document

Bolton CSE Strategy 2018– 2020

Working Together to Safeguard Children at Risk of Child Sexual Exploitation

Our Vision

Preventing and protecting children from Child Sexual Exploitation; taking effective action to target offenders

THEME	Prevention and Increasing Awareness	Protecting	Prosecute and Disrupt
KEY TASKS	<ul style="list-style-type: none"> Multi-agency CSE guidance and protocols support organisations to deliver services across Bolton’s Continuum of Need Improve recognition and response to males at risk of CSE by delivering further training Host annual multi-agency CSE and Missing Awareness Summit Evaluate the use and impact of Real Love Rocks package within schools Review and further develop staff training and awareness of CSE Engage with parents to increase their awareness of CSE risk factors and action to take if worried Work with local communities to increase their awareness of CSE and action to take 	<ul style="list-style-type: none"> Develop an annual local exploitation profile identifying themes and trends in respect of child exploitation and provide proposals for a strategic response Review and refresh the CSE performance report; this should include identifying children with learning or other disabilities Complete an annual multi-agency audit of Phoenix Exit cases Consult with children and parents about the quality and effectiveness of sexual exploitation services in the area Ensure therapeutic services are available to support children recover from trauma Explore opportunities to develop transition arrangements between Children’s and Adult Services where there are on-going needs Respond to learning from local Peer Review and Ofsted Inspection reports including ‘Time to Listen’ Report, September 2016 	<ul style="list-style-type: none"> Support the detection and prosecution of crimes against children in relation to sexual exploitation, including abduction, trafficking, child abuse etc. Offender management programmes delivered by National Probation Service (NPS) and Community Rehabilitation Company (CRC) address CSE issues Young victims are supported through the criminal process including timely decision making by CPS Ensure all legal processes, civil and criminal are used to disrupt CSE perpetrators
RESPONSIBLE	<p>Missing and CSE Steering Group BSCB Staff Development Group Phoenix Exit Safeguarding in Education Team</p>	<p>Missing and CSE Steering Group Greater Manchester Police Partners Quality and Performance Leads CCG GM Phoenix</p>	<p>Missing and CSE Steering Group Greater Manchester Police National Probation Service Community Rehabilitation Company</p>

Mission	To reduce the likelihood of children becoming victims of child sexual exploitation						
Core Members	CSE and Missing Steering Group, Phoenix Exit, CSE Strategic Lead						
Work streams	Multi-agency CSE guidance and protocols support organisations to deliver services across Bolton's Continuum of Need	Improve recognition and response to males at risk of CSE by delivering further training	Hold annual multi-agency CSE and Missing Awareness event	Evaluate the use and impact of Real Love Rocks package within schools	Review and further develop staff training and awareness of CSE	Engage with parents to increase their awareness of CSE risk factors and action to take if worried	Work with local communities to increase their awareness of CSE and action to take
Additional contributors	Safeguarding Executive	BSCB Multi-agency Trainer Safeguarding Executive	Phoenix Exit Sexual Exploitation and Missing Group (SEAM) Community Safety	Safeguarding in Education Team Primary Schools Staying Safe Consultation Group	BSCB Multi-agency Trainer	Parenting Forums	Play Services SEAM
Objectives	A comprehensive and effective multi-agency CSE policy	Two bespoke training sessions delivered Sessions have 100% attendance by practitioners	Host a successful event	Seek assurance that the pack is being implemented locally Develop an evaluation and assurance model	Review and update current CSE training package Develop a local CSE e-learning module	Develop and implement an awareness raising CSE pack for parents/carers	Ensure CSE weeks of action are used effectively to raise community awareness of CSE
Outcomes	All group members have the opportunity to contribute to the review of the CSE policy and local guidance Policy reviewed within the Steering Group and amendments agreed	Practitioners recognise that boys are at risk from CSE and are confident in recognising the signs and take action	Practitioners have up to date understanding of current local issues and resources available to support practice	Evaluation completed and findings reported to BSCB Action plan developed in response to findings	Agencies report that their workforce have completed the training Workers in key services complete the training and understand what CSE is and how to respond	Parents know how children get involved in CSE and can identify CSE risk factors Parents know where to get help advice if worried about CSE for their child	A range of activities take place across the borough to promote awareness Social, and other media opportunities are used to communicate key messages
Measurement Tools	Policy relaunched 100% of staff sampled are aware of protocol and can provide examples of use in practice CSE audit evidences compliance with the local process	Training impact evaluation completed Increase in the number of boys referred to and accessing Exit during 2017-2019	Event held 100% of delegates attend and report increased awareness and knowledge of local CSE and Missing issues	All schools contacted complete the evaluation Children will tell us their thoughts on the lessons	Training revised and updated to reflect learning from local audits and policy developments E-learning module launched	Two parents sessions delivered in each year of the strategy Parental evaluations evidence increased knowledge and confidence about CSE in 80% of those attending	Week of Action communication plan developed Week of Action evaluation report presented to CSE/Missing Steering Group
Timescales	May 2018	April 2018	June 2018, June 2019	July 2018	June 2018, June 2019	September 2018	July 2018 and 2018
Steering Group Lead	Fiona Farnworth	Shona Green	Shona Green	Chris Callaghan	Shona Green	Janet Graham	Janet Graham

Mission	To ensure action is taken to safeguard children and young people at risk of sexual exploitation				
Core members	CSE and Missing Steering Group, Phoenix Exit, CSE Strategic Lead				
Work streams	Review and refresh the CSE performance report; this should include identifying children with learning or other disabilities and develop an annual local exploitation profile	Consult with children and parents about the quality and effectiveness of services	Therapeutic services are available to support children recover from trauma	Evaluate transition arrangements between Children's and Adult Services	Respond to learning from local Peer Review and Ofsted Inspection reports including 'Time to Listen' Report, September 2016
Additional contributors	Safeguarding Executive BSCB Quality and Performance Group People Services Policy and Performance Team	BSCB Quality and Performance Officer SEAM	Bolton Clinical Commissioning Group (CCG)	Bolton Adult Safeguarding Board (BASB)	SEAM
Objectives	A robust and effective quality assurance framework is in place to evaluate local responses to CSE	Effective consultation tools are developed and implemented Regular feedback from service users about the quality and impact of the service in making a difference for children	Practitioners and children are aware of the services commissioned in Bolton to help children and families recover from abuse and how to access them	Clear transition arrangements are in place that are implemented effectively	Bolton learns from the experiences of other areas and uses this to further improve CSE responses
Outcomes	CSE local themes and trends identified resulting in effective strategic responses Challenge to service gaps and/or Identify gaps in service or in agency responses Assurance that children at risk of CSE are supported and action taken to reduce risk Opportunities to develop a profile of CSE offenders are identified	Service improvements are identified by children and parents and are responded to by the Steering Group	Bolton has effective services to support child victims recover from trauma	Young adults report a smooth transition between services	Bolton's CSE response is informed by the latest research and learning
Measurement Tools	CSE Quality Framework strengthened Annual multi-agency CSE audit completed Quarterly CSE performance report provided Annual Phoenix CSE profile for Bolton implemented	Tools and process to seek user view further developed and endorsed by BSCB Quarterly report on themes and issues from responses provided to the Steering Group	CCG report to Steering Group on progress of commissioning and implementing services	Benchmark audit of transition cases Protocol reviewed and further developed Evaluation of pathway completed 6 months following revision	Exit Peer Review completed and response plan 'Time to Listen' Report and response plan implemented Progress reported to BSCB
Timescales	April 2018	September 2018. September 2019	May 2018	October 2018	July 2018
Steering Group Lead	Janet Graham, Shona Green	Rob Balfour	Pam Jones	Jon Powell	Janet Graham, Shona Green

Mission	To target, disrupt and prosecute the perpetrators of child sexual exploitation			
Core members	CSE and Missing Steering Group, Phoenix Exit, CSE Strategic Lead			
Work streams	Support the detection and prosecution of crimes against children in relation to sexual exploitation, including abduction, trafficking, child abuse etc.	Offender management programmes delivered by National Probation Service (NPS) and Community Rehabilitation Company (CRC) address CSE issues	Young victims are supported through the prosecution process	Ensure all legal processes, civil and criminal are used to disrupt CSE perpetrators
Additional contributors	GMP Performance Support SEAM		Victim Support	Legal Representative
Objectives	Clear and robust processes operate locally to identify and target CSE offenders	Probation offender management and intervention in Bolton supports offenders to recognise CSE and where necessary change behaviour	Evaluate current support to victims through prosecution processes	Develop and implement a formal CSE Legal Disruption Planning Meeting process
Outcomes	Phoenix Exit police officers provide the best possible support for the investigation, safeguarding, risk management and disruption of CSE crimes Children in Bolton are protected from known offenders Emerging patterns of offending behaviour are identified and responded to Maintain local tasking mechanisms to effectively manage CSE risk and protect vulnerable children	Offenders are supported to change behaviour and reduce their future risk to children Effective interventions are delivered within Bolton	Improved use of independent evidence against offenders to decrease reliance and remove pressure from victims	All legal options are considered to disrupt CSE perpetrators and offenders
Measurement Tools	Profile of CSE offenders is developed; including data on outcomes from police investigations Six monthly analysis of CSE crime data for Bolton Annual CSE offender profile	Presentation to Steering Group by NPS and CRC on current areas of strength and development Proposals developed to address any development areas	Evaluation of current support to victims through prosecution process completed	CSE Legal Disruption Meeting process agreed and implemented CSE performance report includes reporting on the impact and outcomes from these meetings
Timescales	March 2018	December 2018	September 2018	June 2018
Steering Group Lead	Lisa Clarke, Stephanie Parker	Suzanne Earnshaw, Vicky Noble	Rafael Martinez	Chris Callaghan